

**CITY OF MADERA, CALIFORNIA  
MEASURE "T" FUND**

**FINANCIAL STATEMENTS  
WITH  
INDEPENDENT AUDITOR'S REPORT**

**FOR THE YEAR ENDED  
JUNE 30, 2016**



**CITY OF MADERA, CALIFORNIA  
MEASURE "T" FUND  
JUNE 30, 2016**

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INDEPENDENT AUDITOR'S REPORT

To the Board of Commissioners  
Madera County Transportation Commission  
Madera, California

**Report on the Financial Statements**

We have audited the accompanying financial statements of the Measure "T" Fund of the City of Madera (Measure "T" Fund), as of and for the year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise the Measure "T" Fund's basic financial statements as listed in the table of contents.

**Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

**Auditor's Responsibility**

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control as it relates to the Measure "T" Fund. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

**Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Measure "T" Fund of the City of Madera, as of June 30, 2016, and the changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Emphasis of Matter**

As discussed in Note 1, the financial statements present only the Measure "T" Fund of the City of Madera and do not purport to, and do not, present fairly the financial position of the City as of June 30, 2016, and the changes in financial position or cash flows for the year then ended in conformity with accounting principles generally accepted in the United States of America.

## **Other Matters**

### *Required Supplementary Information*

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

Accounting principles generally accepted in the United States of America require that the budgetary comparison information on pages 10-11 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### *Supplementary Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Measure "T" Fund's basic financial statements. The Schedule of Assets, Liabilities and Fund Balances by Funding Source and the Schedule of Revenues and Expenditures by Funding Source (the Schedules) are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The Schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

## **Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated March 13, 2017, on our consideration of the City's internal control over financial reporting as it relates to the Measure "T" Fund and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

*Price Pange & Company*

Clovis, California  
March 13, 2017

## FINANCIAL STATEMENTS

**CITY OF MADERA, CALIFORNIA  
MEASURE "T" FUND  
BALANCE SHEET  
JUNE 30, 2016**

<b>ASSETS</b>	
Cash	\$ 6,813,823
Due from MCTA	<u>466,944</u>
Total assets	<u>\$ 7,280,767</u>
<b>LIABILITIES</b>	
Accounts payable	<u>\$ 50</u>
Total liabilities	<u>50</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>	
Unavailable revenues	<u>102,403</u>
Total deferred inflows of resources	<u>102,403</u>
<b>FUND BALANCE</b>	
Restricted	<u>7,178,314</u>
Total fund balance	<u>7,178,314</u>
Total liabilities and fund balances	<u>\$ 7,280,767</u>

The accompanying notes are an integral part of this statement.

**CITY OF MADERA, CALIFORNIA  
MEASURE "T" FUND  
STATEMENT OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCES  
FOR THE YEAR ENDED JUNE 30, 2016**

REVENUES	
Measure "T" sales tax	\$ 1,969,510
Interest	<u>24,618</u>
Total revenues	<u>1,994,128</u>
EXPENDITURES	
Highway and streets	<u>824,469</u>
Total expenditures	<u>824,469</u>
Net change in fund balance	1,169,659
Fund balance - beginning	<u>6,008,655</u>
Fund balance - ending	<u>\$ 7,178,314</u>

The accompanying notes are an integral part of this statement.

**CITY OF MADERA, CALIFORNIA  
MEASURE "T" FUND  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
JUNE 30, 2016**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING INFORMATION**

**Description of Reporting Entity**

The accompanying financial statements present only the Measure "T" Transportation Sales Tax Fund as recorded in the Measure "T" Fund of the City of Madera and are not intended to present fairly the financial position, change in financial position or cash flows of the City of Madera with accounting principles generally accepted in the United States of America.

**Basis of Accounting and Measurement Focus**

The financial statements of the Measure "T" Fund have been prepared in conformity with accounting principles generally accepted in the United States of America as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the Measure "T" Fund's accounting policies are described below.

The Measure "T" Fund is a governmental fund specifically categorized as a special revenue fund. Special revenue funds are used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes. Governmental funds are accounted for on a spending of "current financial resources" measurement focus and the modified accrual basis of accounting. Under modified accrual basis of accounting, revenues are recognized in the accounting period in which they become both measurable and available to finance expenditures of the current period.

Revenues are recorded when received in cash, except those revenues subject to accrual (generally 60 days after year-end) are recognized when due. The primary revenue sources, which have been treated as susceptible to accrual by the Measure "T" Fund are intergovernmental revenues. Expenditures are recorded in the accompanying period in which the related fund liability is incurred.

Intergovernmental revenues (primarily grants and subventions), which are received as reimbursement for specific purposes or projects, are recognized based upon the expenditures recorded. Intergovernmental revenues, which are usually unrestricted as to use and are revocable only for failure to meet prescribed compliance requirements, are reflected as revenues at the time of receipt or earlier, if they meet the availability criterion.

**Use of Estimates**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

**Due from Madera County Transportation Authority (MCTA)**

Costs are incurred during the current reporting period but are not reimbursed until after the beginning of the next fiscal period. These costs are reported as receivables in the financial statements. The Measure "T" Fund's current due from MCTA balance of \$466,944, as of June 30, 2016, is related to payments for construction costs and fees.

**CITY OF MADERA, CALIFORNIA  
MEASURE "T" FUND  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
JUNE 30, 2016**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING INFORMATION (Continued)**

**Fund Balance Classification**

The governmental fund financial statements present fund balances based on classifications that comprise a hierarchy that is based primarily on the extent to which the City is bound to honor constraints on the specific purposes for which amounts in the respective governmental funds can be spent. The classifications used in the governmental fund financial statements are as follows:

Nonspendable Fund Balance

Amounts cannot be spent either because they are in nonspendable form (such as inventory or prepaid expense, and long-term loans and notes receivable) or because they are legally or contractually required to be maintained intact (such as principal of a permanent fund).

Restricted Fund Balance

Amounts with external constraints placed on the use of these resources (such as debt covenants, grantors, contributors, or laws or regulations of other governments, etc.) or imposed by law through constitutional provisions or enabling legislation.

Committed Fund Balance

Amounts that can only be used for specific purposes pursuant to constraints imposed by City Council, the City's highest level of decision-making authority, through an ordinance or resolution. These committed amounts cannot be used for any other purpose unless the City Council removes or changes the specified uses through the same type of formal action taken to establish the commitment.

Assigned Fund Balance

Amounts that do not meet the criteria to be classified as restricted or committed but that are intended to be used for specific purposes. Intent is expressed by the City Council or its designee and may be changed at the discretion of the City Council or its designee. For all governmental funds other than the General Fund, any remaining positive amounts not classified as nonspendable, restricted or committed must be designated as assigned fund balance.

Unassigned Fund Balance

This classification includes amounts that have not been assigned to other funds or restricted, committed or assigned to a specific purpose within the City.

The City would typically use restricted fund balances first, followed by committee resources, and then assigned resources, as appropriate opportunities arise, but reserves the right to selectively spend unassigned resources first to deter the use of these other classified funds.

**CITY OF MADERA, CALIFORNIA  
MEASURE "T" FUND  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
JUNE 30, 2016**

**NOTE 2 – CASH AND INVESTMENTS**

The Measure "T" Fund participates in the City's cash and investments pool that includes all other City funds, which the City Treasurer invests to enhance interest earnings. Income from the investment of pooled cash is allocated on a quarterly basis, based upon the actual daily balance of the fund as a percentage of the total pooled cash balance.

The City participates in an investment pool managed by the State of California, titled Local Agency Investment Fund (LAIF), which has invested a portion of the pool funds in Structured Notes and Assets-Backed Securities. The City values all of its cash and investments at fair value on a portfolio basis. The City manages its pooled idle cash and investments under a formal investment policy that is adopted and reviewed by the City Council, and that follows the guidelines of the State of California Government Code.

Citywide information concerning cash and investments for the year ended June 30, 2016, including authorized investments, custodial credit risk, credit and interest rate risk for debt securities and concentration of investments, carrying amount and market value of deposits and investments, may be found in the notes of the City's Financial Statements.

REQUIRED SUPPLEMENTARY INFORMATION

**CITY OF MADERA, CALIFORNIA  
 MEASURE "T" FUND  
 STATEMENT OF REVENUES, EXPENDITURES AND  
 CHANGES IN FUND BALANCES – BUDGET AND ACTUAL  
 FOR THE YEAR ENDED JUNE 30, 2016**

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>REVENUES</b>				
Measure "T" sales tax	\$ 1,862,972	\$ 1,862,972	\$ 1,969,510	\$ 106,538
Interest	<u>-</u>	<u>-</u>	<u>24,618</u>	<u>24,618</u>
Total revenues	<u>1,862,972</u>	<u>1,862,972</u>	<u>1,994,128</u>	<u>131,156</u>
<b>EXPENDITURES</b>				
Highway and streets	<u>5,780,894</u>	<u>5,780,894</u>	<u>824,469</u>	<u>4,956,425</u>
Total expenditures	<u>5,780,894</u>	<u>5,780,894</u>	<u>824,469</u>	<u>4,956,425</u>
Net change in fund balance	<u>\$ (3,917,922)</u>	<u>\$ (3,917,922)</u>	1,169,659	<u>\$ 5,087,581</u>
Fund balance - beginning			<u>6,008,655</u>	
Fund balance - ending			<u>\$ 7,178,314</u>	

**CITY OF MADERA, CALIFORNIA  
MEASURE "T" FUND  
NOTE TO THE REQUIRED SUPPLEMENTARY INFORMATION  
FOR THE YEAR ENDED JUNE 30, 2016**

**A. BUDGETARY INFORMATION**

The City establishes annual budgets for the Measure "T" Fund. Except for encumbrances and long-term projects in progress, which are carried forward to the following year, all appropriations remaining will lapse at year-end. The following procedures are followed in establishing the budgetary data reflected in the budgetary comparison schedules:

- 1) The department heads prepare a budget request based upon the previous year's expenditures.
- 2) A meeting is held between the department heads, Finance Director and the City Administrator for the purpose of reviewing and prioritizing the budget requests.
- 3) The City Administrator submits the proposed City Budget to the City Council, who makes decisions regarding department budgets.
- 4) The approved budget is placed in the City accounting system and monitored by the Finance Department as well as by the department heads.

Department heads may, with the City Administrator's authorization, transfer amounts between line items which do not change the original operational budget appropriation limit of the department. The transfers between departments and funds require approval of the City Council.

- 5) Budgets are adopted on the modified accrual basis. Revenues are budgeted in the year receipt is expected, and expenditures are budgeted in the year that the applicable purchase orders are expected to be issued. Budgeted amounts are maintained as originally adopted and as further amended by the City Council. The level of control (level at which expenditures may not exceed budget) is at fund level for the Measure "T" Fund.

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## OTHER SUPPLEMENTARY INFORMATION

**CITY OF MADERA, CALIFORNIA  
 MEASURE "T" FUND  
 BALANCE SHEET BY FUNDING SOURCE  
 JUNE 30, 2016**

	Commuter Corridors/ Farm to Market	Safe Routes to School and Jobs	Transit Enhancement	Environmental Enhancement	Total
<b>ASSETS</b>					
Cash	\$ 4,881,861	\$ 1,467,149	\$ 267,403	\$ 197,410	\$ 6,813,823
Due from MCTA	<u>227,777</u>	<u>202,722</u>	<u>18,223</u>	<u>18,222</u>	<u>466,944</u>
Total assets	<u>\$ 5,109,638</u>	<u>\$ 1,669,871</u>	<u>\$ 285,626</u>	<u>\$ 215,632</u>	<u>\$ 7,280,767</u>
<b>LIABILITIES</b>					
Accounts payable	\$ -	\$ -	\$ 50	\$ -	\$ 50
Total liabilities	<u>-</u>	<u>-</u>	<u>50</u>	<u>-</u>	<u>50</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>					
Unavailable revenues	<u>49,953</u>	<u>44,458</u>	<u>3,996</u>	<u>3,996</u>	<u>102,403</u>
Total deferred inflows of resources	<u>49,953</u>	<u>44,458</u>	<u>3,996</u>	<u>3,996</u>	<u>102,403</u>
<b>FUND BALANCE</b>					
Restricted	<u>5,059,685</u>	<u>1,625,413</u>	<u>281,580</u>	<u>211,636</u>	<u>7,178,314</u>
Total fund balance	<u>5,059,685</u>	<u>1,625,413</u>	<u>281,580</u>	<u>211,636</u>	<u>7,178,314</u>
Total liabilities and fund balances	<u>\$ 5,109,638</u>	<u>\$ 1,669,871</u>	<u>\$ 285,626</u>	<u>\$ 215,632</u>	<u>\$ 7,280,767</u>

**CITY OF MADERA, CALIFORNIA  
 MEASURE "T" FUND  
 SCHEDULE OF REVENUES AND EXPENDITURES  
 BY FUNDING SOURCE  
 FOR THE YEAR ENDED JUNE 30, 2016**

	Commute Corridors/ Farm to Market	Safe Routes to School and Jobs	Transit Enhancement	Environmental Enhancement	Total
<b>REVENUES</b>					
Measure "T" sales tax	\$ 1,042,844	\$ 799,844	\$ 63,411	\$ 63,411	\$ 1,969,510
Interest	<u>16,850</u>	<u>5,897</u>	<u>1,085</u>	<u>786</u>	<u>24,618</u>
Total revenues	<u>1,059,694</u>	<u>805,741</u>	<u>64,496</u>	<u>64,197</u>	<u>1,994,128</u>
<b>EXPENDITURES</b>					
Highway and streets	<u>352,614</u>	<u>301,962</u>	<u>72,248</u>	<u>97,645</u>	<u>824,469</u>
Total expenditures	<u>352,614</u>	<u>301,962</u>	<u>72,248</u>	<u>97,645</u>	<u>824,469</u>
Net change in fund balance	707,080	503,779	(7,752)	(33,448)	1,169,659
Fund balance - beginning	<u>4,352,605</u>	<u>1,121,634</u>	<u>289,332</u>	<u>245,084</u>	<u>6,008,655</u>
Fund balance - ending	<u>\$ 5,059,685</u>	<u>\$ 1,625,413</u>	<u>\$ 281,580</u>	<u>\$ 211,636</u>	<u>\$ 7,178,314</u>

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## OTHER REPORT

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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED  
ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE  
WITH *GOVERNMENT AUDITING STANDARDS* AND THE RULES AND  
REGULATIONS OF THE MEASURE "T" ENABLING LEGISLATION

To the Board of Commissioners  
Madera County Transportation Commission  
Madera, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Measure "T" Fund of the City of Madera (Measure "T" Fund), as of and for the year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise Measure "T" Fund's basic financial statements, and have issued our report thereon dated March 13, 2017, which included an explanatory paragraph that the financial statements only present the City's Measure "T" Fund.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City of Madera's internal control over financial reporting, as it relates to the Measure "T" Fund, to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of City's internal control. Accordingly, we do not express an opinion on the effectiveness of City's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. *A material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Measure "T" Fund's financial statements will not be prevented, or detected and corrected on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's Measure "T" Fund's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. Our audit was further made to determine that allocations made and expended by the City were made in accordance with the Measure "T" Enabling Legislation. However, providing an

opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance as it relates to the Measure "T" Fund. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Price Pange & Company*

Clovis, California  
March 13, 2017